

Attached to the Pkg.

25X1

25X1

28 September 1977

NOTE FOR: Director of Central Intelligence

FROM: John F. Blake  
Acting Deputy Director of  
Central Intelligence

Sir:

I believe you would be well advised to sign the attached four letters which inform the four addressees--D/OMB, SecDef, SecState, and Brzezinski--of the existence of the new CIA/NSA SIGINT agreement.

25X1

By

NSA &amp; Agreement Book

1/3/ Jack Elako

John F. Blake

Atts:

Copies # 1

ADDCI:JFBlake:kmg (28 Sep 77)

**Distribution:**

Orig - DCI w/Atts

7 - ADDCI

~~X~~ - ER

Atts: As stated above

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( ) NSA

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3 OCT 1977

Honorable James T. McIntyre, Acting Director  
Office of Management and Budget  
Executive Office Building  
Washington, D.C. 20503

Dear Mr. McIntyre:

In January of this year an interagency SIGINT agreement was signed by the Director, NSA and the Deputy Director of Central Intelligence and approved by the Committee on Foreign Intelligence. This agreement provided a new policy framework for the closer integration and coordination of the CIA SIGINT Program with the National SIGINT Program planned and managed by the Director, NSA. The January agreement called for completion of a detailed implementation plan by September of this year. This implementation plan has now been completed and submitted to me by the Director, NSA and Acting Deputy Director of CIA. I have approved this plan and directed its immediate implementation. Please find attached this Consolidation Plan for CIA/NSA SIGINT program. I have also forwarded this Plan to Chairmen Inouye, McClellan, Mahon and Boland.

As you will note, the Consolidation Plan provides greatly improved mechanisms for insuring an effective and efficient National SIGINT plan without unproductive program overlap or needless redundancy. Further, the plan provides for operational tasking of CIA SIGINT activities by the Director, NSA and requires reporting of collected product in accordance with his direction, thereby achieving a more responsive and cohesive SIGINT operation. At the same time the Consolidation Plan creates an environment which encourages the ingenuity and the development of new initiatives so important in this large and extremely valuable element of the National Intelligence Program.

Specifically the Plan:

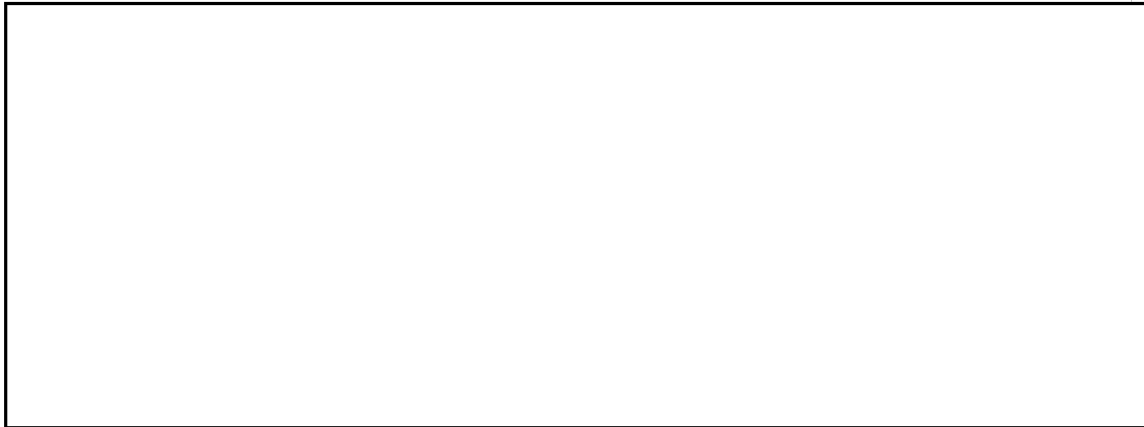
1. Provides for detailed and timely program coordination between NSA and CIA during the annual program planning and budget formulation phase,

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2. Gives the Director, NSA review and approval authority of the CIA SIGINT Program,

3. Establishes the Director, NSA as the operational tasking authority for CIA SIGINT assets,



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As you know, the National SIGINT Program is a vital element of this country's intelligence effort. It is also large in scope and costly. Since assuming my present responsibilities last March, I have been impressed that although the CIA SIGINT Program is a relatively small fraction, both in terms of dollars and people, of the total National SIGINT Program, CIA has unique operational flexibility provided by law and an impressive assembly of talent and clandestine operational experience. These two factors together with the broad base of foreign operations enable CIA to make a valuable and singular contribution to our SIGINT effort and to my overall intelligence mission. I trust you will agree that the attached Consolidation Plan meets our mutual objective of providing an efficient, responsive, coordinated and productive National SIGINT activity while at the same time preserving the unique CIA capabilities.

Be assured that I will follow the implementation of this plan very closely. As experience indicates, I will be directing adjustments to this plan toward the end of achieving further efficiencies and operational improvements. I would be glad to meet with you or have our respective staffs meet to explain further details of the impact this implementation plan will have on the NFIP and FY-79 budgets.

Yours,

/s/ Stansfield Turner

STANSFIELD TURNER

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Enclosure



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3 OCT 1977

Honorable Cyrus Vance  
Secretary of State  
State Department  
Washington, D.C. 20520

Dear Cy:

In January of this year an interagency SIGINT agreement was signed by the Director, NSA and the Deputy Director of Central Intelligence and approved by the Committee on Foreign Intelligence. This agreement provided a new policy framework for the closer integration and coordination of the CIA SIGINT Program with the National SIGINT Program planned and managed by the Director, NSA. The January agreement called for completion of a detailed implementation plan by September of this year. This implementation plan has now been completed and submitted to me by the Director, NSA and Acting Deputy Director of CIA. I have approved this plan and directed its immediate implementation. Please find attached this Consolidation Plan for the CIA/NSA SIGINT Program. I have also forwarded this Plan to Chairmen Inouye, McClellan, Mahon and Boland.

As you will note, the Consolidation Plan provides greatly improved mechanisms for insuring an effective and efficient National SIGINT plan without unproductive program overlap or needless redundancy. Further, the plan provides for operational tasking of CIA SIGINT activities by the Director, NSA and requires reporting of the collected product in accordance with his direction, thereby achieving a more responsive and cohesive SIGINT operation. At the same time the Consolidation Plan creates an environment which encourages the ingenuity and the development of new initiatives so important in this large and extremely valuable element of the National Intelligence Program.

Specifically the Plan:

1. Provides for detailed and timely program coordination between NSA and CIA during the annual program planning and budget formulation phase,

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2. Give the Director, NSA review and approval  
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authority of the CIA SIGINT Program,

3. Establishes the Director, NSA as the  
operational tasking authority for CIA SIGINT assets,

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As you know, the National SIGINT Program is a vital element of this country's intelligence effort. It is also large in scope and costly. Since assuming my present responsibilities last March, I have been impressed that although the CIA SIGINT Program is a relatively small fraction, both in terms of dollars and people, of the total National SIGINT Program, CIA has unique operational flexibility provided by law and an impressive assembly of talent and clandestine operational experience. These two factors together with the broad base of foreign operations enable CIA to make a valuable and singular contribution to our SIGINT effort and to my overall intelligence mission. The attached Consolidation Plan meets my objective of providing an efficient, responsive, coordinated and productive National SIGINT activity while at the same time preserving the unique CIA capabilities.

With reference to item 6 above I anticipate that improvements will be realized in the coordination of SIGINT activities with your embassies and missions abroad. Please be assured that I will follow the implementation of this plan very closely. As experience indicates, I will be directing adjustments to this plan toward the end of achieving further efficiencies and operational improvements.

Yours,

/s/ Stansfield Turner

STANSFIELD TURNER

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8 OCT 1977

Honorable Zbigniew Brzezinski  
Assistant to the President  
for National Security Affairs  
The White House  
Washington, D.C. 20500

Dear Zbig:

In January of this year an interagency SIGINT agreement was signed by the Director, NSA and the Deputy Director of Central Intelligence and approved by the Committee on Foreign Intelligence. This agreement provided a new policy framework for the closer integration and coordination of the CIA SIGINT Program with the National SIGINT Program planned and managed by the Director, NSA. The January agreement called for completion of a detailed implementation plan by September of this year. This implementation plan has now been completed and submitted to me by the Director, NSA and Acting Deputy Director of CIA. I have approved this plan and directed its immediate implementation. Please find attached this Consolidation Plan for the CIA/NSA SIGINT Program. I have also forwarded this Plan to Chairmen Inouye, McClellan, Mahon and Boland.

As you will note, the Consolidation Plan provides greatly improved mechanisms for insuring an effective and efficient National SIGINT plan without unproductive program overlap or needless redundancy. Further, the plan provides for operational tasking of CIA SIGINT activities by the Director, NSA and requires reporting of the collected product in accordance with his direction, thereby achieving a more responsive and cohesive SIGINT operation. At the same time the Consolidation Plan creates an environment which encourages the ingenuity and the development of new initiatives so important in this large and extremely valuable element of the National Intelligence Program.

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I will follow the implementation of this plan very closely. As experience indicates, I will be directing adjustments to this plan toward the end of achieving further efficiencies and operational improvements.

Yours,

/s/ Stansfield Turner

STANSFIELD TURNER

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3 OCT 1977

Honorable Harold Brown  
Secretary of Defense  
The Pentagon  
Washington, D.C. 20301

Dear Harold:

In January of this year, an interagency SIGINT agreement was signed by the Director, NSA and the Deputy Director of Central Intelligence and approved by the Committee on Foreign Intelligence. This agreement provided a new policy framework for the closer integration and coordination of the CIA SIGINT Program with the National SIGINT Program planned and managed by the Director, NSA. The January agreement called for completion of a detailed implementation plan by September of this year. This implementation plan has now been completed and submitted to me by the Director NSA and Acting Deputy Director of CIA. I have approved this plan and directed its immediate implementation. Please find attached this Consolidation Plan for CIA/NSA SIGINT program. I have also forwarded this Plan to Chairmen Inouye, McClellan, Mahon and Boland.

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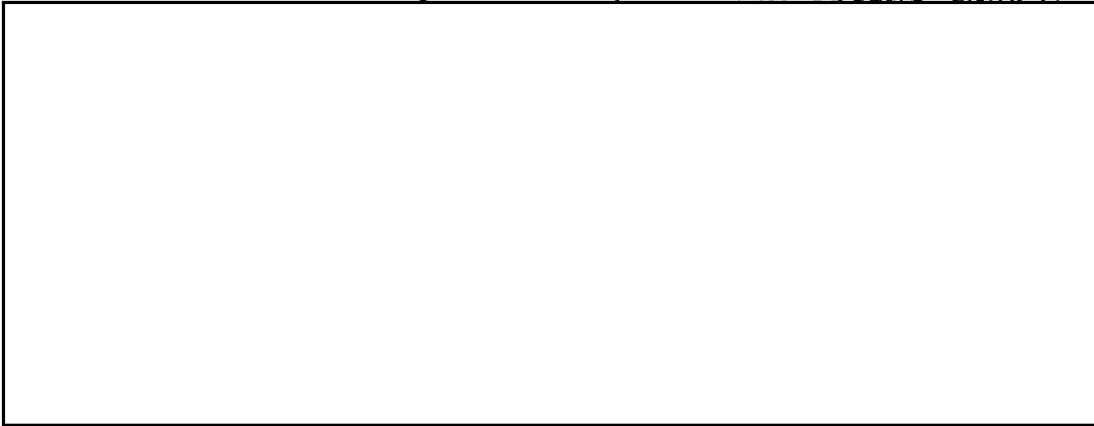
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[Redacted]



2. Gives the Director, NSA review and approval authority of the CIA SIGINT Program,

3. Establishes the Director, NSA as the operational tasking authority for CIA SIGINT tasks



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I know you share my view that the National SIGINT Program is a vital element of this country's intelligence effort. It is also large in scope and costly. Since assuming my present responsibilities last March, I have been impressed that although the CIA SIGINT Program is a relatively small fraction, both in terms of dollars and people, of the total National SIGINT Program, CIA has unique operational flexibility provided by law and an impressive assembly of talent and clandestine operational experience. These two factors together with the broad base of foreign operations enable CIA to make a valuable and singular contribution to our SIGINT effort and to my overall intelligence mission. I trust you will agree that the attached Consolidation Plan meets our mutual objective of providing an efficient, responsive, coordinated and productive National SIGINT activity while at the same time preserving the unique CIA capabilities.

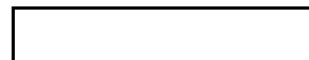
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STANSFIELD TURNER

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